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Mayor Arthur J. Holland Papers 1951-1990

Biography

Arthur John Holland (24 October 1918 – 9 November 1989) was born in Trenton, the second child of Joseph F. and Helena (nee Groh) Holland. He served as mayor of the city for 27 years, from 1959-1966 and then 1970-1989 (his death).

A graduate of the Immaculate Conception High School in Trenton (class of 1935), he was educated by the Franciscan Friars whose members were responsible for staffing the school and the church which was part of the complex. As a young man, Holland was active in the community life of that church, and the Friars encouraged his religious activities and for him to consider becoming one of them.

In 1939, after studying Greek and Latin in the Trenton School System's night classes, he entered St. Francis College, the minor seminary of the Order of Friars Minor Conventual (O.F.M.Conv) on Staten Island in New York. He finished the novitiate in his second year and went on to the major seminary in Cohoes, N.Y. After six years of seminary study, Holland left the seminary in 1945 and did not take final vows for the priesthood as a Franciscan Friar.

Holland completed his education at Rutgers University in New Brunswick, N.J. where he earned a B.A. in Political Science and an M.A. in Public Policy. In 1989, prior to his death, then-president of Rutgers Edward Bloustein announced the creation of the Arthur J. Holland Program on Ethics in Government. It is housed in The Eagleton Institute of Politics at Rutgers.

After seminary, Holland was employed by two New Jersey polling firms. In 1951, he was appointed Deputy Director of Public Affairs for the City Trenton by the Department of Public Affairs Director, Commissioner George Page. This was Holland's first experience in politics and government and the beginning of his political career. His widow Betty stated that her husband often remarked "the close-up view of city government built in him the desire to be part of the decision making process. Providing good government, honest government, was a way in which to help people collectively. Also, government provided a way to help individuals directly. As a deputy to a commissioner, he saw practices and actions that he deemed unethical and had no power to change. In order to correct them, he had to be an elected commissioner."¹

In 1955, he ran for a seat on the five-man City Commission and won, defeating an incumbent. Four years later, he ran for re-election and garnered more votes than the other candidates. By tradition, the highest vote-getter was usually chosen as mayor and Holland was given that distinction by the other commissioners. The title of mayor granted its holder a ceremonial status rather than greater authority in governing, although he was the presiding officer at commission sessions.

The City changed its form of government in 1962 to Strong Mayor/Council, and Holland ran for the office of mayor which he won. That same year, he married a fellow graduate student at Rutgers, Elizabeth “Betty” Jackson and announced their intention to purchase a house in the City.

In 1964, the couple and their baby daughter garnered national and international attention when they moved into a house on Mercer Street, a predominately Black neighborhood in what would later be called Mill Hill. While they received support from places within the United States and abroad, the reaction in Trenton was not as positive, and Holland was defeated in his 1966 bid for re-election. Carmen J. Armenti, North Ward Councilman during Holland’s first term, was elected Trenton’s new Mayor.

Holland’s polling group, friends who were professionals at polling firms but unpaid consultants to Holland, looked at the results of polls taken prior to the election and it seemed obvious to them that there was a backlash. In examining the results previously, they had not been sensitive to a distinct resentment on the part of White voters to Holland’s move into a mixed neighborhood and into a house that was next to a Black Family.²

During the next four years, Holland had consulting positions in Washington, D.C. with research organizations and other groups. He also worked on the development of an initiative that would later be announced by President Lyndon B. Johnson as the Model Cities Program. Model Cities had many facets to it in approaching what was considered blight and other negative qualities in cities across the country. Holland was also sought as a speaker on the future of race relations. Eventually, he took a position at Rutgers as a research scholar in a new study group, the Urban Studies Center, and also taught in the university’s political science department

At the suggestion of others, he ran for Mayor again in 1970 and defeated Armenti. He would later seek and win re-election in 1974, 1978, 1982 and 1986.

In 1988, he was diagnosed with esophageal cancer and underwent surgery. Eventually the cancer metastasized to other parts of his body and he died at Trenton’s St. Francis Hospital in November 1989. He is interred at St. John Cemetery in Trenton, and was survived by his wife and five adult children.

¹ Biography supplied by Betty Holland, December 2019

² *ibid*

Scope and Content Notes

This collection consists of 108 record boxes. Papers are in their original folders, but original order is not known. Folders are arranged by year and then alphabetically by subject, but the boxes do not necessarily follow a chronological pattern. The papers have not been fully processed and some of the boxes are not full. Students from the history department at The College of New Jersey created a basic inventory of the folders in each box.

The Mayor Arthur J. Holland Papers are significant in documenting the actions of a city politician during a significant period of civil, racial, and economic unrest in a large urban community and state capital. Subjects of interest to researchers include community and civic organizations in Trenton, civil rights activism in the 1960s, housing, and urban redevelopment and renewal.

Provenance

Holland's wife donated these papers to the Trenton Free Public Library. An additional, non-duplicative collection is housed at the Rutgers University Library in New Brunswick.

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- Board of Commissioners
- Boards and Authorities
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- Broad Tax Base (Committee for School Support)
- Cuban Refugee Program
- Extra Copies of: Resolution Against Discrimination in Housing
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- Bi-State Committee (D-2 Deeper Delaware)
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- Delaware Valley Council
- Delaware River Basin Advisory Committee
- Delaware River Joint Toll Bridge Commission (Del. River Port Authority)
- Excise Material
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- Greater Trenton Chamber of Commerce
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- Formulae for Federal State and School Aid and related, 1980
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- NJ Development Authority for Small Businesses, Minorities and Women's Enterprises, 1984
- A 3233 re: Payments of Tax Liens on fire-damaged demolished properties, 1984-85
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- Housing and Development – Capitol Plaza
- United States Conference on Mayors – 1986
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- NJ Joint Appropriations Committee – 1985
- NJ Infrastructure Bank – 1982-1983
- Parking Fines Collections – 1984
- Payments in Lieu of Taxes – 1975-1980
- Police Chief Compensation, Tuition – 1984
- Public Employee Residency Requirements – 1983-1985
- Public Works Employee Tenure – 1982-1983
- Rehabilitation of Multiple Dwellings – Assembly bill 1984
- State Division of Local Governments Services – 1985
- Urban aid Mayors – 1983

Box 95

1989-1990

- Receipts, Purchase Orders, Budget materials – 1989-1990
- End of Month Statements – 1990
- City Livability Award Notes
- Receipts – 1987
- National Center for Municipal Development
- Receipts
- Agreement between City of Trenton and NCMD
- Invoices, 1987
- Invoices, 1987
- Invoices, 1987-1988
- Invoices, 1988
- Invoices, 1988
- Invoices, 1988
- Invoices, 1988
- Invoices, 1988 – Conference of Mayors
- Invoices, 1989
- Street Closing Memoranda

Box 96

1975-1977

- Administrative Correspondence – 1975
- Administration Misc. Correspondence – 1975
- Letters from various Congressional members
- Assistant Business Administrator – 1975
- Bids, Awards - 1977
- Business Administration Memos - 1977
- Contracts Awarded, Bids – 1976
- Personnel Correspondence – 1975
- Personnel Correspondence – 1976-1977
- Public Service, Department of Planning and Development – 1975
- Public Works, Grants, Affirmative Action – 1975-1976
- Purchasing – bids, contracts – 1975
- Salary Ordinance – 1975
- Salary Ordinances Correspondence – 1976
- Salary Ordinances – 1977

Box 97

1984-1986

- Follow through State Grant, 1985-1986
- Board of Education, 1985-1986
- Board of School Estimate, 1985-1986
- City Clerk
- Copies of Resolutions, 1984-86
- City Clerk Documents
- Cybis (correspondence and pamphlets)
- Delaware & Raritan Canal Commission, 1986
- Delaware Valley Regional Planning Commission, 1986
- Community Foundation of New Jersey, 1986
- Landmark Commission, 1986
- Library Correspondence, 1987
- Middlesex-Somerset & Mercer Regional Study Council (Route 1 Corridor Study), 1985
- National Conference of Democratic Mayors, 1985-1985
- Delaware Valley United Way, 1986
- Latino Community Land Trust, 1986

Box 98

1986-1987

- Department of Law
- Downtown Management Corp
- Housing and Development – Housing Complaints
- Housing and Development – City Property
- Housing and Development – Mayor’s Traffic Advisory Committee
- Housing and Development – Neighborhood Housing Services
- Housing and Development – Roebling Complex
- Memos- Director – Housing and Development Letters
- Overall Economic Development (Housing and Development)
- Overall Economic Development 1985
 - Includes copies of the Trenton Economic Development Plan
- Planning and Development Complaints
- Planning and Development Marine Terminal
- Planning and Development Mill Hill
- Public Safety – Complaints
- Public Safety - Fire
- Public Safety – Director
- Public Safety – Letters
- Public Safety – Police Headquarters
- Public Safety – Trenton Lock-up

Box 99

1979-85

Human Services
Local Budget Limitations (CAPS) – correspondence, news clippings, Mayor Holland statements
Local Budget Limitations (CAPS) – correspondence, news clippings, Mayor Holland statements
Senate S-594, Assembly A-1162 and A-1720 (Equal Employment, Right to Strike)
Assembly A-248 and A-1373 (re Budget Caps)
Assembly A-486, A-1682 and A-3509 (Real Property Tax Exemptions)
Assembly A-2588 and A-2982 (Real Property Tax Deductions)
Assembly A-3117 (Realty Transfer Tax)
Senate S-2084 and S-2751 (Safe and Clean Neighborhoods)
Assembly A-1778 (Solid Waste and Renewable Energy)
Senate S-2450 (Run-Off Elections for Mayors and Others)
Assembly A-477 and A-2449 (Real Property Revaluation)
Senate S-1462 and S-1489 (Bridge Rehabilitation)
Assembly A-980 (St. Francis Medical Center)
Assembly A-1515 (NJ Urban Development Corporation)
Senate S-1464 (Housing)
Assembly A-3150 and Senate S-2313 (Historic Preservation)
Assembly A-688 (Casino Reinvestment Development)
Assembly A-249 and Senate S-1358 (Homelessness)
Assembly A-1295 (War Memorial Restoration)
Assembly A-2512 (Special Law Enforcement Officers) and Senate S-1537 (Public School Law Enforcement Officers)
Senate S-1680 and Assembly A-3183 (Special Improvement Districts and Downtown Management Corporations)
Senate S-1909 (Tax Rebate)
Senate S-2046 and S-2334 (Exclusionary Zoning, Affordable Housing)
Assembly A-452 (Parking Violations)
Senate S-2089 (1985 Supplemental Appropriation)
Assembly A-2980 and Senate S-2258 (correspondence and clippings)
Senate S-2257 (Direct Mail Taxation)
Senate S-1047 (Municipal Police and Firefighters Assistance)
Budget Extension 1985
Gross Receipts and Utilities Taxation and Urban Aid 1979 to 1985

Box 100

1970-75

- Canal – 1973
 - Delaware & Raritan Canal Study Committee
- Department of Health, Recreation and Welfare – 1969-1973
 - Economic impact – 1974
- Analysis of proposed Hopewell Shopping Center on the Trenton Central Business District
- Elected School Board – 1971
- Employment – Jobs – 1972
- Employment Jobs – 1973
- Garbage Disposal – 1969
- Garbage Incinerator – 1969
- Garbage Incinerator – 1971
- Housing Authority Files – 1970
- Housing 1975 (Includes newspaper clippings)
- Marine Terminal – 1972
- Mill Hill Park – 1973
- Model Cities – 1969-1970
- Narcotics – 1970-1971
- Narcotics – 1970-1972
- Parking Lot – 1973-1974
- Planning – 1973
- Police – 1969-1975
- Police Building – 1969
- Residency – 1970-1972
- Rider Building – 1970
- Riots – 1969-1970
- Schools – 1969-1974
- Sewers and Storm Drains – 1974
- Trenton Historical Drama – 1974
- Trenton Mall – 1971-1972
- Trenton Mall – 1972-1973
- Trenton Recreation (Green Acres) 1974
- Trenton Report of Mayor – 1975
- Trenton Transit – 1975
- Urban Renewal – 1970
- Trenton Unions
- Trenton Urban Renewal
 - Washington v. City of Trenton - 1973

Box 101

1986

- Administration 1985
- Administration – Affirmative Action
 - Papers related to National Day of Mourning for South Africa, October 5, 1985
- Administration – Purchasing 1985
- Local Advisory Committee Municipal Court Task Force
 - Includes Reports of Municipal Court Position Papers:
 - June 28, 1984
 - November 29, 1984
 - January 17, 1985
 - Planning Board 1985
 - Public Works

Box 102

1985

- Affirmative Action Plan for Affirmation Action Advisory Committee Meeting – 6/2/1982
- Correspondence for Finance Director George Hannah- 1985
- Department of Community Affairs – Health 1985
- Fetal Alcohol Syndrome Awareness Week Materials – 10/2/1985
- HHS Animal Control 1985
- HHS Animal Control 1984-1986
- HHS Animal Control – Dog Canvassing 1984
- HHS Correspondence - 1985
- HHS Correspondence 1985 – mostly Henry J. Austin
- HHS correspondence 1985
- Housing: Development Director Correspondence 1985
- Misc. Correspondence 1985
- Public Safety Department Correspondence 1985
- Route 1 Corridor 1986
- Trenton – Urban Enterprise Zone 1985

Box 103

Testimony, Misc. Public Hearing before Senate Subcommittee on Urban Tax and Re-
Development Policy, May 17, 1878-May 1979
Lautenberg Correspondence (Bradley, Smith), January 1984-Oct. 1987
Has correspondence with many different political people
A2245 Weidel State Capitol District Commission – March 1986
Has newspaper clippings about Weidel plan
Relabeled “State House Historic District”?
Organizational Charts – May 1979
Appears to be related to Subcommittee on Urban, Tax and Redevelopment Policy
Mostly contained charts in structure of city government
Testimony – 1979-1986
Jumbled mess of testimonies, speeches
S1968 – Rental of City Owned Property - 1982-1983
HR 3870 – Drinking Age – 1984
JAC Hearings – 1984
Pending Response for Follow-Up – Jan.-Mar. 1984
Tax Reform: Council for Civic Association – 1984
LAC – 1983
May have unrelated materials in it
Courts, Police, Law Enforcement Property
Seized or forfeited – 1982-1983
Purchasing – Preference, Bidding – 1982-1983
Job Training – Feb.-Apr. 1983
Public Contracts – 1982
S-20 Bridge Rehab and Improvement Bond Act – 1984
Community Development Act A3167 Feb. 1983
Railroad Taxes A3044 – 1983
State Aid to Municipalities, Safe and Clean – 1982-1983
SCR 24, S1913, S2276, S2236, S2046, A2343, A2722, A2360, Mt. Laurel Housing
Controversy, A2134, A938 – 1984-1985
Non-profit Act NJS15A – 1093
Bills with comments – pending/distributing – 1982-1983
Acts Relating to Municipal Government – 1982-1983
Acts/Correspondence concerning Public Utilities (mostly electricity) – 1982-1983
Federal Government Revenue Sharing – 1983
Has letters to Ronald Reagan
Construction Code Act: 1982-1984
A280 – Water
Relates to amendment to safe drinking water act – 1982-1984
Tax Increment Financing – A3055 – 1983
Health and Vital Statistics/City Clerk – 1982-1983
Relating to solemnizing marriages
State Prison Benefits – 1983
S1956 – Economic Development Authority – 1982-1983
Various Legislative Projects – 1981
JAC Hearings – 1982-1983

Box 103 (cont.)

A2058 – Housing Inspection Fees – 1982-1983
Traffic and Transportation Bills – 1982
Delaware Valley United Way Payroll Deductions – 1983
Memos In– 1980-1985
Acts – 1980-1983
S-88 – Littering Penalties – 1984
Green Acres, Bond Act S1705, A1745 – 1983
Bond Issues – 1983
Memos Out – 1982-1983
S3470, A3818, A3265, Old Wharf, War Memorial – 1983-1984
Health Center Legislation, Henry J. Austin Center – 1985
Rally for the Arts in New Jersey - 1985

Box 104

1987-1990

Public Safety, 1974-1989
Residency Issue – Police and Firemen, c. 1980
Trenton Public Schools – budget, administration – 1987
Trenton Public Schools – budget, administration – 1988
Trenton Public Schools – budget, administration – 1989
Trenton Public Schools – budget, administration – 1990
Trip to Russia – letters, circa 1987
 Re: Sister Cities Conference
Trip to Russia, Part 2

Box 105

1977-1982

1971 Annual Report (multiple copies)
Balanced Housing S-505 1977
Housing – Senate 3139 – 1977
Jai Alai – 1978
Juvenile Bills – 1981
League of Municipalities – 1980-1981
Legislative Calendar and Agendas – 1982-1983
Legislative Priorities – 1978-1981
Mayor’s Advisory Committee on Community Relations – 1978-81
McManiman Correspondence – 1979-1980
NJ Conference on Mayors – 1980-1981
Pensions Legislation – 1981-1982
Report to Council 1972
“Forward Trenton Documents”
Senate 1600 (Budget) – 1982-1883
Stockman Correspondence – 1979
Trenton Legislative Action Committee – 1979-1980

Box 106

Not Dated

Various Short Speeches

1978

Inaugural Address, 1962, 1970, 1978

1983

Report to City Council, 1956, 1963, 1971, 1972, 1974, 1978-1983, 1986
Sacred Heart Grammar School Commencement Speech, 1983

1984

State of the City, 1984

Box 107

“The Adventures of Bernie the Bean,” by Arthur J. Holland, Multiple Copies
“The Adventures of Bernie the Bean” T-Shirt

Box 108

Daily Calendars, 1960’s – 1980’s